

## **Emergency Support Function #13 Law Enforcement**

<b>Primary District Agency:</b>	Metropolitan Police Department
<b>Support District Agencies:</b>	DC Fire and Emergency Medical Services Department Emergency Management Agency DC Housing Authority DC National Guard DC Public Schools Department of Corrections Department of Public Works District Department of Transportation Office of Property Management Office of the Chief Medical Examiner Office of the Corporation Counsel
<b>Lead Federal Agency:</b>	U.S. Department of Justice

### ***I. Introduction***

#### **A. Purpose**

ESF #13—Law Enforcement provides for the safety of citizens and security of property during public emergencies. It prescribes the procedures for the command, control, and coordination of District law enforcement personnel to support emergency operations. It also establishes interagency relationships between the Metropolitan Police Department (MPD) and federal law enforcement agencies.

#### **B. Scope**

ESF #13 manages and coordinates law enforcement activities and provides personnel, equipment, and securities in support of District agencies during public emergencies. ESF #13 provides for the interface of MPD with the District Response Plan (DRP) as a member of the District Consequence Management Team (CMT) as well as its execution of crisis management activities in the law enforcement area.

## ***II. Policies***

MPD will implement its emergency operations plan in accordance with the response levels specified herein.

## ***III. Situation***

### **A. Disaster Condition**

MPD and support agencies for ESF #13 must be ready to respond to emergency situations at all times. Some emergencies can be anticipated, planned for, and managed, while others can arise without warning. A well-coordinated and executed plan will ensure that any emergency situation is managed effectively to reduce the effects of the emergency.

### **B. Planning Assumptions**

1. There may be little or no warning before the onset of an event.
2. The Mayor of the District has sufficient legislative authority (DC Law 3-149) to act during public emergencies to preserve the public peace, health, and safety of the citizens of the District.
3. In a public emergency, law enforcement resources may be directly impacted and potentially degraded. In the event that the District cannot effectively control the situation, the Mayor can request federal assistance through proper channels.

## ***IV. Concept of Operations***

### **A. General**

1. When an emergency situation is anticipated or erupts, MPD will dispatch personnel to the affected area. MPD will establish mutual aid liaisons (as appropriate) and assess the situation. Those personnel will coordinate any requests for additional District law enforcement resources and make requested resources immediately available.
2. Coordination of the use of other city, local, and federal law enforcement agencies will be managed by MPD. Should the situation escalate or require additional law enforcement resources from outside the affected area, such resources will be dispatched in conjunction with the support agencies. The police will provide all necessary security to the DC Fire and Emergency Medical Services Department (DCFEMS), medical personnel, and public utility personnel while performing emergency tasks.

3. When a public emergency is caused by a terrorist act or weapons of mass destruction incident, MPS leads crisis management coordination for the District, including close coordination with the Federal Bureau of Investigation (FBI), U.S. Secret Service, National Capitol Police, U.S. Park Police, and other federal agencies and organizations as necessary. The FBI will be the lead federal agency for crisis management, and the Federal Emergency Management Agency (FEMA) will be the lead federal agency for consequence management.

## **B. Organization**

The DC Chief of Police will direct and control all police operations and activities relating to the management of the public emergency. A command center will be established at police headquarters from which the chief will:

- Monitor and conduct police field operations;
- Receive reports from police commanders;
- Maintain logs on essential elements of information relating to arrests, injuries, deaths, personnel distribution, traffic control, and property damage;
- Initiate requests for law enforcement assistance under existing required mutual aid agreements;
- Coordinate through the Emergency Operations Center (EOC) all requests from non-law enforcement for resources and/or equipment required for federal government, other DC government agencies, or the private sector;
- Brief the Mayor and other DC government officials on the status of events and the measures being taken to bring the emergency under control; and
- Ensure adequate police coverage is provided to all neighborhoods.

## **C. Notification**

Upon notification of a public emergency, MPD will alert appropriate personnel and activate and staff the Synchronized Operations Command Complex (SOCC) to facilitate communication. To assist the Emergency Management Agency (EMA) in the coordination of MPD activities with the overall District response, MPD liaisons will be posted at the EOC and at other command and control sites, as requested (e.g., Mobile Command Center/DC10).

In conjunction with EMA and with appropriate other primary agencies and support agencies, MPD will make a rapid initial assessment of the situation and, as appropriate, notify and activate one or more ESF #13 support agencies.

**D. Response Actions**

Although all ESFs follow the District Operation Levels when determining and responding to an emergency, MPD has also developed its own Response Actions, which, if activated, follow the guidelines below.

1. Level I Response—A predictable or significant possibility of a major threat to public safety.

**a. Operations**

- (1) On-duty personnel are primarily used.
- (2) Limited recall may be required.
- (3) Members may be held over.
- (4) There may be limited early dismissal of non-essential personnel.
- (5) Personnel may be authorized.
- (6) Union contracts may be suspended in accord with agreements.

**b. Personnel**

- (1) All facilities will be open with manned checkpoints.
- (2) There will be 100 percent ID check.
- (3) There will be 100 percent verification of all deliveries, including plain-view search.
- (4) All members will be alert for suspicious packages or persons.

**c. Facilities**

- (1) All facilities will open with manned checkpoints.
- (2) There will be 100 percent ID check.
- (3) There will be 100 percent verification of all deliveries, including plain-view search.
- (4) All members will be alert for suspicious packages or persons.

2. Level II Response—Information/intelligence indicating that a major threat to public safety is imminent.

- a. **Personnel**

- (1) Department will be partially or fully mobilized through recall of selected sworn and essential civilian members by phone and media.
    - (2) Sworn and civilian union contracts will be suspended in accord with agreements.
    - (3) Members on leave or day off shall contact their command.
    - (4) Selected sworn civilians may be placed on 12-hour tours.
    - (5) Sworn members will be in uniform (except undercover and other selected members).
    - (6) Days off will be cancelled.
    - (7) Optional sick leave will be suspended and clinic operation 24 hours a day.

- b. **Facilities**

- (1) All facilities will open with established controlled access for both members and public.
    - (2) There will be 100 percent ID check.
    - (3) Visitors are escorted within police facilities.
    - (4) Parking and traffic restrictions will be in place around facilities and selected locations.
    - (5) There will be 100 percent verification of all deliveries, including full content search and escort of vehicles such as trash pick-up.
    - (6) All packages will be screened.
    - (7) Mail may be diverted.

**c. Operations**

- (1) SOCC/Joint Operations Command Center (JOCC) will be in full operation commanded by an Assistant Chief or designee (usually a Commander).
- (2) Sworn Command members will make hourly contact with the SOCC.
- (3) All radio frequencies will be staffed and operational 24 hours.
- (4) There may be possible activation of prisoner control.
- (5) Traffic plan will be adjusted accordingly.
- (6) Selected Civil Disturbance Unit (CDU) platoons will be activated and deployed accordingly.
- (7) Sworn members will have emergency equipment readily available.
- (8) There will be coordination with the Metropolitan Washington Council of Governments (COG) and appropriate local and federal agencies.
- (9) There will be supplemental security at selected government buildings, embassies, transportation centers, and other locations as appropriate, as determined in conjunction with EMA.
- (10) Emergency investigative and forensic plan may be activated.
- (11) Emergency dispatching plan activated, if needed.
- (12) There may be activation of mutual aid agreement.
- (13) Coordination with media will be established.
- (14) Contact with EMA and city officials will be established.

3. Level III Response—A major threat to public safety is in progress or has occurred.

**a. Personnel**

- (1) Department will be fully mobilized through recall of selected sworn and essential civilian members by phone and media.

- (2) Sworn and civilian union contracts will be suspended in accord with agreements.
- (3) Members on leave or day off shall contact their command.
- (4) All members will be on 12-hour tours.
- (5) Sworn members will be in uniform (except undercover and other selected members).
- (6) Annual leave and days off will be cancelled.
- (7) Optional sick leave will be suspended and clinic operational 24 hours a day.
- (8) Committed leave to be reviewed on a case-by-case basis.

**b. Facilities**

- (1) All facilities will open with established checkpoints.
- (2) Access will be restricted to authorized personnel and public needing essential police services.
- (3) There will be 100 percent ID check and the public will be escorted within police facilities.
- (4) There will be parking restrictions around facilities and specific locations, with vehicle traffic passing through controlled access.
- (5) Full content search of all vehicles will take place before vehicles enter parking facilities.
- (6) There will be 100 percent verification of all deliveries, including full content search escort of vehicles such as trash pick-up.
- (7) All packages will be screened.
- (8) Mail will be diverted.

**c. Operations**

- (1) SOCC/JOCC will be in full operation and commanded by an Assistant Chief.
- (2) Sworn Command members will make hourly contact with JOCC.
- (3) All radio frequencies will be staffed and operational 24 hours.
- (4) There may be activation of prisoner control.
- (5) Traffic plan will be adjusted accordingly.
- (6) All CDU platoons will be fully activated and deployed accordingly.
- (7) Sworn members will have emergency equipment readily available.
- (8) There will be coordination with COG and appropriate local and federal agencies established.
- (9) There will be supplemental security at selected government buildings, embassies, transportation centers, and other locations as appropriate, as determined in conjunction with EMA.
- (10) Emergency investigative and forensic plan will be activated.
- (11) Emergency dispatching plan will be in operation.
- (12) Activation of the National Guard will be requested if needed.
- (13) There may be activation of mutual aid agreements.
- (14) Coordination with media will be established.
- (15) Contact with EMA and city officials will be established.
- (16) Court activities and hearings will be suspended as authorized by Chief Judge.



## ***V. Responsibilities***

### **A. Primary District Agency**

**Metropolitan Police Department (MPD)**—MPD will be in direct liaison with the EMA and other city agencies via the EOC in order to coordinate interagency responses to any emergencies that may arise. MPD will keep the EMA apprised of police operations with regular status reports to the EOC. All emergency police responses for major incidents or other critical situations shall be coordinated through the MPD SOCC. MPD will be responsible for the delivery of both emergency and non-emergency police service to the public. If necessary, the entire department will be fully mobilized to ensure a continuity of service and effective police response in the event of an emergency or other critical situation. In addition to standing internal standard operating procedures (SOPs), MPD will be in contact with other city, local, and federal police agencies to ensure that the safety of the public is not compromised by domestic or foreign terrorist threats or acts.

### **B. Support District Agencies**

- 1. DC Fire and Emergency Medial Services Department (DCFEMS)**—DCFEMS is the primary agency for the Fire Investigation Team and a member of the DC Arson Task Force (ATF). DCFEMS will also perform search and rescue operations and coordinate that activity with MPD.
- 2. Emergency Management Agency (EMA)**—The operational command and control for consequence management in any public emergency is the EOC operated by EMA. A liaison from EMA will be provided to the SOCC. A liaison from MPD will be provided to the EOC as a representative of ESF #13 to ensure effective and seamless communication between the two command and control centers.
- 3. DC Housing Authority (DCHA)**—DCHA will use its law enforcement capabilities and security personnel to coordinate with MPD to ensure public safety at District housing sites specifically and the District population in general.
- 4. DC National Guard (DCNG)**—DCNG will provide manpower to MPD to assist in management of the designated 142 critical intersections in the city, and in other capacities.
- 5. DC Public Schools (DCPS)**—DCPS will coordinate with MPD to ensure the safety of the system's students, faculty, and staff as well as to protect the school facilities and other DCPS properties.

6. **Department of Corrections (DOC)**—DOC will direct operations inside the institution affected by any public emergency. DOC will coordinate all actions necessary to restore the institution to normal operations. DOC will coordinate with MPD during operations outside of the facility.
7. **Department of Public Works (DPW)**—DPW will assist MPD and EMA via communication and contact with the Emergency Coordinator in the DPW.
8. **District Department of Transportation (DDOT)**—DDOT will help identify traffic posts, develop evacuation routes, identify staging areas, and establish access routes for emergency vehicles.
9. **Office of Property Management (OPM)**—Protective Service in OPM are responsible for security at the District's leased or owned property.
10. **Office of the Chief Medical Examiner (OCME)**—OCME will respond to the scene and provide coordination of mass fatality efforts, including investigating, establishing temporary morgue(s), coordinating transportation of remains, performing postmortem examinations and identifications, securing evidence, certifying cause and manner of death, and releasing remains.
11. **Office of the Corporation Counsel (OCC)**—OCC will provide legal advice and take legal action for the supporting agencies, unless lawyers in the supporting agencies normally perform these functions for their agencies. OCC will provide legal advice and take legal action for the District government.

**C. Lead Federal Agency**

**U.S. Department of Justice (DOJ)**—Although there is no coinciding ESF in the Federal Response Plan, DOJ will be the lead federal agency for ESF #13 and will provide direct, technical, and other support to the District through the counterpart ESF Primary District Agency—in this case, MPD.

Upon the declaration of an emergency or major disaster by the President under the authority of the Robert T. Stafford Disaster Relief Act as Amended, April 1999, the Federal Response Plan (FRP) will be implemented by the Federal Emergency Management Agency (FEMA) and other federal departments and agencies. Initially, these agencies will operate out of the FEMA Regional Operations Center (ROC). Later, when the Disaster Field Office (DFO) is established near the disaster area, the agency ESF representatives that comprise the Emergency Response Team (ERT) will be in the DFO.